

# **Marion County Board of County Commissioners**

Date: 1/2/2018

P&Z: 10/30/2017 BCC Transmittal: 11/21/2017 BCC Adopt: 1/16/18

# Amendment No: 2017-L09

Type of Application Large-Scale Comp Plan Amendment

Request:

From: Rural Land (Changed involuntarily from LDR in 2014 administratively by Growth Services) To: Low Residential

Concurrent Zoning PUD (2008 expired)

Parcel #/Acreage: Parcel 36243-000-00/197.43

Owner: Condores 7 LLC

Applicant:

Marion County
Department of Growth
Services in order to
correct involuntary map
change.

Location:

SW 7<sup>th</sup> Avenue Road, Ocala

Existing Use: Agriculture

Staff Recommendation Approval

P&Z Recommendation APPROVAL



# RECOMMENDATIONS & HEARINGS HELD FOR THIS AMENDMENT

Action	Result
Staff Recommendation	APPROVAL
P&Z Recommendation	APPROVAL
BCC Transmittal	APPROVAL
BCC Adoption	TBD

**Notice of Public Hearing** 

Property Owners within 300 feet of the subject property: 24 Written comments in opposition have been received from 5 of the 24 residents or 21% at the time of this report's distribution.

#### PROJECT INFORMATION

Request:

Land Use Map Correction on Parcel ID # 36243-000-00 from Rural Land to Low Density Residential

Gross Development Potential:

Residential	Non-Residential
197	n/a

**Water/Sewer:** Existing developer's agreement requires connection to water and sewer.

Environmental: Located in Primary Springs Protection Zone. Environmental assessment required as part of the development review process.

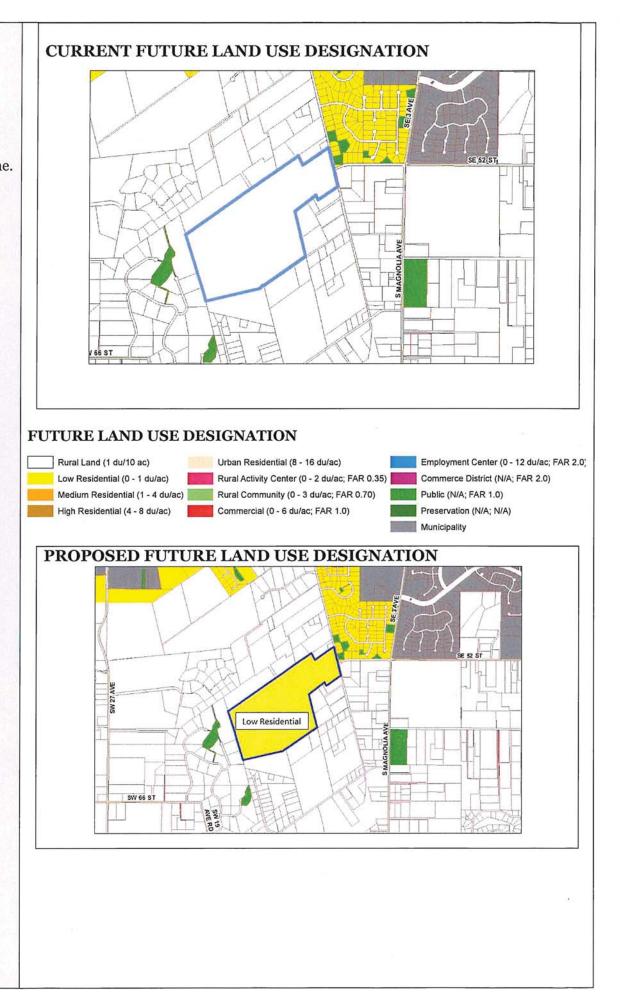
Transportation:

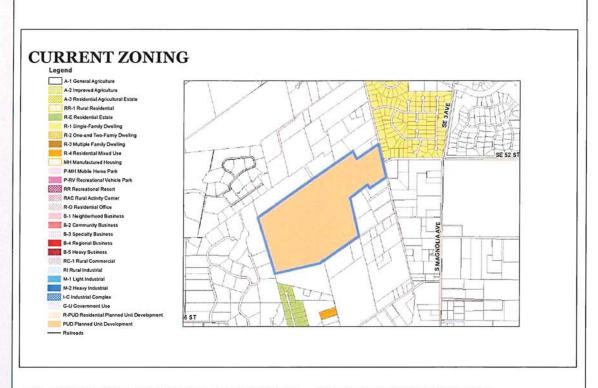
Potential for 1,539 daily trip generation at maximum density. Traffic impact report and concurrency review required during development review.

#### LOCATION

Subject property is located on the west side of SW 7<sup>th</sup> Avenue Road, location address 5270 SW 7<sup>th</sup> Avenue Road, Ocala.

# **Project Planner** Kevin A. Smith, AICP, Strategic Resources Project Manager/ Sam Martsolf, GS Director **Code Enforcement** Actions On-site: None.





#### PLANNING DIVISION ANALYSIS – FLUM AMENDMENT

### BACKGROUND/EXISTING CONDITIONS

Prior to 2014, the subject property parcel, ID # 36243-000-00, was assigned Low Density Residential Land Use on the Comprehensive Plan Future Land Use Map which allows a maximum density of 1 du/1 acre. A developer's agreement was also approved consistent with the Low Density Land Use (9/16/2008, OR BK 05100, PG 1541-1552). The developer's agreement requires the provision of central water and sewer services.

In 2014, the Planning Department presented to the Board of County Commissioners significant revisions to the Comprehensive Plan and the Land Development Code, intended to both update those documents and to streamline the overall development approval process. The Board of County Commissioners approved those proposals by Ordinance No. 14-10, which proposals included amendments to the County-wide Future Land Use Map (FLUM). (In addition, it was the consensus of the Board to allow a six month timeframe for staff to reconsider land use amendments that were changed in the plan. See attached BCC minutes excerpt dated May 8, 2014).

Subsequently, it was discovered that the land use designation of Parcel I.D. #36243-000-00, an approximately 197.5+ acre parcel, was unintentionally and erroneously changed from Low Density Residential to Rural Land. The current owner of Parcel ID # 36243-000-00 was made aware of the erroneous land use designation before he purchased the property, but had received communication from County staff that the error would be corrected. In reliance on that communication, he completed his acquisition of the parcel, however, the land use designation has not yet been corrected. It was decided to immediately proceed with correction of the land use designation on the FLUM as to Parcel ID # 36243-000-00 from Rural Land to Low Density Residential.

After consultation with the County Attorney, it was determined that correction of the map error will require review and approval by the Board of County Commissioners using the normal procedures for FLUM amendments. This application, 17-Lo9, submitted by the Marion County Growth Services Department, provides for formal adoption of in accordance with large scale comprehensive plan amendment procedures set forth in Ch. 163 Florida Statutes.

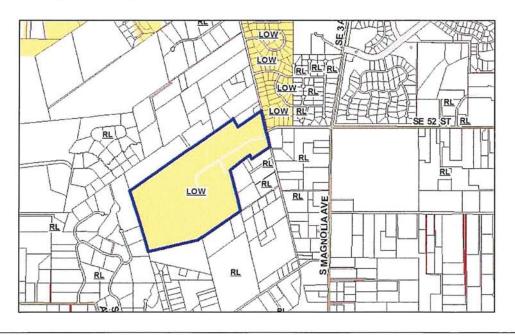
## <u>Associated Planned Unit Development</u>

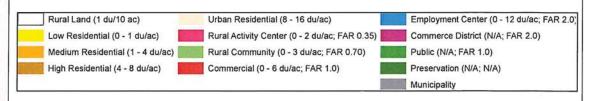
A Planned Unit Development (PUD) was previously approved for the subject property at a density of 1 du/acre (197 units) but has since expired (080117Z, 11/18/2008, Douglas Estates PUD). A new PUD approval is needed to in order to develop this property. An associated rezoning application for PUD has been presented to the Growth Services Department with a density of 1 du/3.5 acres (56 units) and will be processed immediately following the land use amendment approval.

Adjacent Property Characteristics				
Direction	FLUM Designation	Zoning	Existing Use per MCPA Property Code	
N	Rural Land, Public, Low Residential	Agriculture	Agriculture, Multifamily Residential	
s	Rural Land	A-1 General Agriculture	Agriculture, Single Family Residential	
E	Rural Land	A-1 General Agriculture	Vacant Residential, Single Family Residential, Institutional	
w	Rural Land	A-1 General Agriculture, R- 1 Single Family Residential	Single Family Residential, Agriculture	

#### PROPOSED DEVELOPMENT CONTEXT

## Historic (pre-2014) Future Land Use





#### PUBLIC FACILTIES AND SERVICES

Environmental: Soils on site include Blitchton sand, 2 to 5 percent slope; Lochloosa fine sand, 0-5 percent slope, and Flemington loamy sand, 2 to 5 percent slope. None of the soil types are classified as prime farmland. The site is not located within the Environmentally Sensitive Overlay Zone (ESOZ) established in the Marion County Land Development Code. The site is within the Primary Springs Protection Zone. An Environmental Assessment for Listed Species, along with stormwater and floodplain analysis, is required for all development proposals which will address how any such factors will be managed consistent with local, state, and federal requirements.

**School Facilities:** Under the proposed Low Residential land use, the site could develop a maximum of 197 residential units. Using the average student per dwelling unit rates from the Marion County School Board, the site could potentially generate 31 elementary students, 15 middle, and 18 high school students, or a total of 64 students. Should a development be considered that would provide residential use, school concurrency would be addressed as part of the development review process.

**Public Safety:** The site is located in the Shady Fire Rescue District. The nearest fire station is Shady Station #16 approximately 1.4 miles to the south on S. Magnolia Ave. Hospital facilities are located 2.8 miles north in the City of Ocala. The Marion County SO multi-district office is located at the intersection of SE 80<sup>th</sup> St. and S Hwy. 441, a distance of 2.1 miles. Public safety service response times will vary based on whether the response units are at the stations or on the road, and service may also be provided by other surrounding facilities under inter-local service delivery options. Final conformance with all public safety needs will be coordinated with any site development proposals as part of the development review processes.

**Potable Water & Sanitary Sewer:** A portion of the site is within the City of Ocala Service utility service area. The site is presently subject to the developer's agreement approved in 2008 which requires connection to central water and sewer services. Projected flows area shown below.

Utility Service LOS Stand	ard	Existing FLU	Proposed FLU	Net Change
Residential Units		19	197.43	178.43
Non-residential Acres		0	0	0
Water Demand GPD (PW	E Policy 1.1.1)			
Residential Units	150 GPD/person per unit	6,840	71,075	64,235
Non-residential	2,750 gpd/ac	-		-
Sewer Demand GPD (SSI	E Policy 1.1.1)	Table Street Service		
Residential Units	110 GPD/person/unit	5,016	52,122	47,106
Non-residential	2,000 gpd/ac			-

<sup>\*</sup>Level of Service standard in adopted Comprehensive Plan.

Note: assume 2.4 persons per unit.

As indicated in the table above, the proposed density allowed under Low Density Residential land use could result in an increased water demand of 64,235 gpd for water and 47,106 gpd for sewer. Connections to utility services will be evaluated at the time the site develops. Marion County has established standards governing when design and construction for facility expansions are initiated, and participation by the final developer through development agreements and/or partnerships are permitted by the Marion County Land Development Code.

**Stormwater/Drainage** Some FEMA Flood zone areas are found on portions of the site. The applicant will be required to satisfy the stormwater criteria in the Land Development Code including compensation for any work within the flood zone area. All proposed development is required to hold stormwater on-site, up to and including a 100-year storm event, along with other site specific conditions in compliance with the County's Land Development Regulations in order to address on-site flooding issues and any concerns off-site.

**Recreation:** Recreation facilities are not expected to be impacted by the proposed amendment; however, Marion County has ample Federal, State, and County owned lands available for recreational activity and exceeds the currently established LOS standard.

**Solid Waste:** LOS is 6.2 pounds per person per day (Solid Waste Element, Policy 1.1.2). This amendment does not adversely impact the County's LOS for solid waste as the County has identified and arranged for short-term and long-term disposal needs. The County continues to use the Baseline Landfill until 2020 when it is projected to close. A long-term contract reserving capacity with a private landfill in Sumter County is in place for use when determined necessary by the County. Further, the County continues to pursue recycling opportunities and other avenues to address solid waste needs based on existing and projected conditions.

**Transportation:** Amendment 17-Lo9 was analyzed using the Marion County Impact Fee Schedule and the Institute of Transportation Engineers Trip Generation Handbook, 9<sup>th</sup> Edition.

#### AMENDMENT TRIP GENERATION

Scenario	Acres	Future Land Use	Potential Maximum Development (DU)	Daily Trips	PM Peak Hour Trips
Existing	197.4	Rural Land	20	154	13
Proposed	197.4	Low Residential	197	1,539	133

Note: Trip generation rates from Marion County Impact Fee Report, June 12, 2015.

A review of the 2016 Traffic Counts Manual prepared by the Ocala/Marion Transportation Planning Organization, indicates no existing traffic count stations located near the subject property. If approved, and through subsequent application processes, development proposals associated with this application will be subject to further transportation impact review and approval under the County's Land Development Code including concurrency review.

#### STAFF RECOMMENDATION

Growth Services recommends **APPROVAL** of **CPA 17-Lo9** for the proposed Future Land Use Map Amendment on the following basis:

- 1. The granting of the amendment will not adversely affect the public interest.
- 2. The proposed amendment is compatible with land uses in the surrounding area.
- 3. The proposed amendment is consistent with Chapter 163, Florida Statutes and the Marion County Comprehensive Plan

## PLANNING & ZONING COMMISSION RECOMMENDATION – October 30, 2017:

The Planning & Zoning Commission recommends APPROVAL of **CPA 17-L09** for the proposed Future Land Use Map Amendment on the following basis:

## BOARD OF COUNTY COMMISSIONERS - TRANSMITTAL - November 21, 2017:

The Board of County Commissioners acted to APPROVAL the transmittal of **CPA 17-Lo9**for the proposed Future Land Use Map Amendment to the Florida Department of Economic Opportunity for *expedited agency review* on the following basis:

#### REVIEW AGENCY COMMENTS:

NO COMMENTS

#### **BOARD OF COUNTY COMMISSIONERS – ADOPTION – TBD:**

The	Board	of	County	Commissioners	[	] Future	Land	Use	Map
Ame	ndment	CP.	A 17-Log	9 on the	following	basis:			0.5.

#### BCC Minutes May 8, 2014 - excerpt

<u>Comprehensive Plan</u> – Chairman Zalak stated the Board would now address Mr. Gooding's land use designation request regarding the Leeward property.

Commissioner McClain questioned if the BCC agreed with a lesser density land use designation for the property would it change any procedure at the State level. Mr. Stubbs advised that the State would still have 31 days (after transmittal) to comment on the proposed Comprehensive Plan, noting he did not think the amended designation request would change their opinion.

Chairman Zalak suggested that as the Comprehensive Plan was released, the BCC may want to take a six month window of time to consider any amendments that may be needed or requested by property owners.

Commissioner Bryant clarified that the six month timeframe would be for property owners included in the County's proposed land use designation changes that did not want the change.

County Attorney Minter expressed concern that a situation could occur where a proposal could be brought before the Board at the last minute that, in all fairness, should have involved staff analysis/evaluation prior to BCC action.

General discussion ensued

Book T, Page 433

May 8, 2014

It was the general consensus of the Board to allow a six month timeframe for staff to reconsider land use designation amendments that were changed in the proposed Comprehensive Plan.

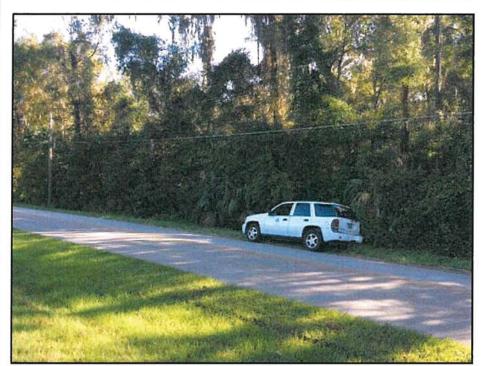
A motion was made by Commissioner Bryant, seconded by Commissioner Moore, to grant the land use designation change from Commerce District to Employment Center on Parcel Numbers 37511-002-00 and 37511-002-01. The motion was unanimously approved by the Board (5-0)



View looking west at subject property from SW 7<sup>th</sup> Ave. Road.



View looking south on SW 7th Ave. Road.

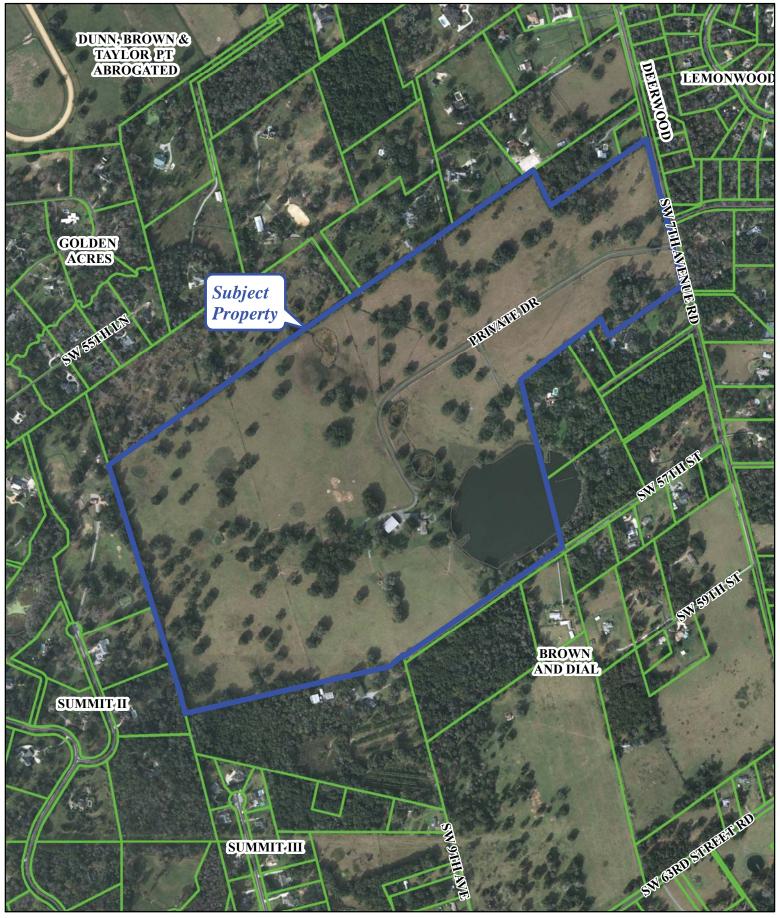


View looking east at parcel on the east side of SW 7<sup>th</sup> Ave. Road.



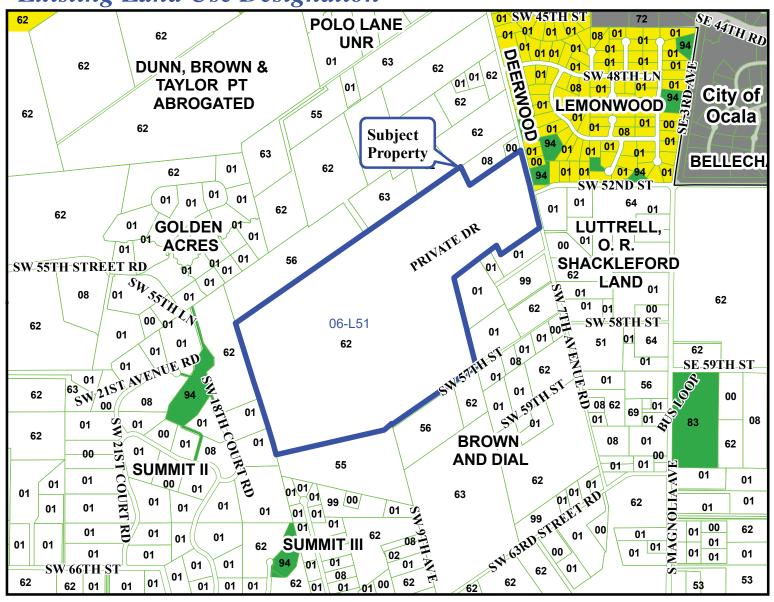
View looking west at subject property from SW 57th Street.

## Aerial









1 inch = 1,320 feet

Use per M	C Property Appraiser	
01	Single Family Res	
50-69/99	Agricultural	
00/10/40/70	Vacant	
71	Church	
02	Mobile Home	
06-07/11-39	Commercial	
41-49	Industrial	
83-98	Public	
82	Recreation	
03-05/08	Multi-Family	
77	Club/Lodge/Union Hall	

**OWNER: CONDORES 7 LLC** 

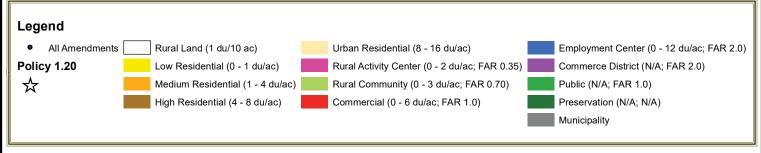
AGENT: MARION COUNTY GROWTH SER. - SAM MARTSOLF, DIR.

PARCEL(S): 36243-000-00



The information shown hereon is compiled from the best available sources and for use by the County offices only. This data should not be used for surveying or land transfer of any type.







# Marion County Board of County Commissioners

Growth Services

2710 E. Silver Springs Blvd. Ocala, FL 34470 Phone: 352-438-2600 Fax: 352-438-2601

## MARION COUNTY APPLICATION FORM FOR LARGE- AND SMALL-SCALE COMPREHENSIVE PLAN AMENDMENTS

Staff Use Only: Case # 17- L09

PLEASE CHECK THE APPROI	PRIATE APPLICATION TYPE BELOW:
LARGE-SCALE MAP AMENDMENT X TEXT AMENDMENT	SMALL-SCALE MAP AMENDMENT TEXT AMENDMENT (Text amendment must be associated with submitted small-scale map amendment)

### REQUIRED DOCUMENTS TO ATTACH TO APPLICATION (add additional pages if necessary):

- 1) Certified legal description with a boundary sketch signed by a Florida registered surveyor for the specific property proposed to be amended. Certified legal description must include the acreage.
- 2) Copy of the most recent deed covering the property included within the proposed amendment.
- 3) Notarized owner affidavit(s) see third page of this form.
- 4) Application fee cash or check made payable to "Marion County Board of County Commissioners."
- 5) Additional information, including proposed text amendment language, necessary to complete application.

(NOTE: If applying for text amendment only, skip filling out the rest of the form except for applicant and/or authorized agent contact information requested on this page.)

Marion County Tax Roll Parcel Number(s) Involved	Parcel Section, Township, Range (S-T-R)	Acreage of Parcel(s)	Current Future Land Use Category	Proposed Future Land Use Category
36243-000-00		197.43 Acres	Rural Land	Low Residential
54 112 W.				

CONTACT INI	FORMATION (NAME,	ADDRESS, PHONE NUMBER, FAX AND EMAIL)
Property ov	wner/applicant	Authorized agent (if not the owner/applicant)
Condores 7, LLC. 9637 NW Hwy 225A Ocala FL 34482 352-732-7750	H. Randolph Klein Klein & Klein, LLC. 40 SE 11th Ave. Ocala FL 34471 352-732-7754	Marion County Growth Services Samuel Martsolf 2710 E. Silver Springs Blvd. Ocala FL 34470

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"Meeting Needs by Exceeding Expectations"	